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2		ILLINOIS COMMERCE COMMISSION	
3		DOCKET NO. 99-	
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7		TABLE OF CONTENTS	
8	EXHIBIT NO.	TITLE	PAGE NO.
9	2.1	DIRECT TESTIMONY OF RICHARD W.	1 - 17
10		EIMER, JR. AND ROBERT D. REYNOLDS	
11		I. INTRODUCTION AND PURPOSE	1 - 4
12		OF TESTIMONY	
13		II. ILLINOIS POWER'S TARIFFED	4 - 6
14		SERVICE OBLIGATIONS	
15		III. ANALYSIS OF ILLINOIS POWER'S	6 - 13
16		ABILITY TO MEET ITS	
17		SERVICE OBLIGATIONS IN	
18		A SAFE AND RELIABLE	
19		MANNER	
20		IV. WESCO'S ABILITY TO PERFORM	13 - 17
21		ITS OBLIGATIONS UNDER	
22		THE POWER PURCHASE	
23		AGREEMENT	
24			
25	2.2	PURCHASE POWER AGREEMENT	1 - 44
26	• •		4 •0
27	2.3	RELIABILITY WHITE PAPER	1 - 28
28	2.4	ELIEL GEOGLEEN ANGEERNER EO WALNOWA	1
29	2.4	FUEL STOCK TRANSFERRED TO ILLINOVA	1
30	2.5	ODED ATING MATERIAL G. O. GURDI IEG	1
31	2.5	OPERATING MATERIALS & SUPPLIES	1
32		TRANSFERRED TO ILLINOVA	
33			

## **ILLINOIS COMMERCE COMMISSION**

## DOCKET NO. 99-

## PREPARED DIRECT TESTIMONY OF

## RICHARD W. EIMER, JR. AND ROBERT D. REYNOLDS

## I. <u>INTRODUCTION AND PURPOSE OF TESTIMONY</u>

34	1.	Q.	Please state your name, business address and present position.
35		A.	(Mr. Eimer) Richard W. Eimer, Jr., 500 South 27th Street, Decatur, Illinois
36			62521. I am a Vice President of Illinois Power Company ("Illinois Power",
37			"IP" or "Company"). I am also Vice President of Power Marketing, Inc.,
38			which we will refer to as "WESCO".
39			(Mr. Reynolds) Robert D. Reynolds, 500 South 27th Street, Decatur,
40			Illinois 62521. I am a Vice President of Illinois Power.
41	2.	Q.	Please summarize your educational background and professional
42			experience.
43		A.	(Mr. Eimer) I graduated from the University of Missouri-Rolla with a
44			Bachelor's Degree in Electrical Engineering. I am a Registered
45			Professional Engineer - Illinois. Since joining Illinois Power in 1971, I
46			have held the positions of Supervisor - Instrumentation Engineering;
47			Assistant Power Plant Manager at Baldwin Power Station; Director -
48			Resource Planning; Director - Electric Supply Services; Director -
49			Marketing and Manager of Marketing; Assistant to the Vice President -
50			Fossil Generation; and my current position, Vice President.

51 (Mr. Reynolds) I earned a Bachelor of Science Degree in Electrical
52 Engineering in 1980 from the University of Missouri-Columbia. Since
53 joining Illinois Power in 1981 I have held positions of Planning Engineer,
54 Research Engineer, Supervisor - Load Management, Supervisor 55 Economic Analysis, Director - Planning Analysis, Director - Pricing, and
56 Manager of Electric Supply. I was named to my current position in May
57 1996.

3. Q. What are your duties and responsibilities in your current position?

(Mr. Eimer) As a Vice President of Illinois Power I am responsible for the fossil generation system, including power plants, fuel, planning, and other business functions such as wholesale power marketing. As Vice President of WESCO, I will have the same responsibilities upon the transfer of Illinois Power's fossil generating assets to Illinova Corporation ("Illinova") and then to WESCO, and WESCO's commencement of operations.

(Mr. Reynolds) In my present position I am responsible for the Company's Marketing and Sales activities, competitive service offerings, retail risk management and pricing. Additionally, I am the officer responsible for implementing the provision of supplier choice and delivery services for retail customers pursuant to the Electric Service Customer Choice and Rate Relief Law of 1997.

71 4. Q. What is the purpose of your testimony?

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- A. The purpose of our testimony is to show that Illinois Power will meet its service obligations and will be able to render its tariffed services in a safe and reliable manner after its fossil generation assets are transferred to Illinova, those assets are in turn transferred by Illinova to WESCO, and the Power Purchase Agreement ("PPA") between WESCO and IP goes into effect.
- 78 5. Q. Why are you testifying jointly as a panel?
- 79 A. Mr. Eimer will be the officer in charge of WESCO's day-to-day operation 80 of its generating resources to meet its obligations under the PPA as well as 81 its obligations to other customers. Mr. Reynolds' responsibilities include 82 insuring that Illinois Power has access to sufficient supplies of power and 83 energy to meet its obligations to serve its retail customers. We have been 84 involved in the development of the PPA from the perspectives of the buyer 85 (IP) and the supplier (WESCO), respectively. Accordingly, we have been 86 asked to testify as a panel in order to provide the perspectives of both the 87 buyer and the supplier as to how the PPA will enable Illinois Power to 88 continue to meet its retail tariffed service obligations in a safe and reliable 89 manner after the transfer of the fossil generation assets.
- 90 6. Q. In addition to your prepared testimony, IP Exhibit 2.1, are you sponsoring other exhibits?
- 92 A. Yes, we are sponsoring IP Exhibits 2.2 through 2.5, which were prepared under our supervision and direction.

94 7. Q. What are IP Exhibits 2.2 and 2.3?

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A. IP Exhibit 2.2 is a copy of the PPA between Illinois Power and WESCO.

It is anticipated that WESCO will file the PPA with the Federal Energy

97 Regulatory Commission ("FERC") on or before June 15, 1999, with a

98 requested effective date no earlier than September 1. The transfer of the

fossil generation assets to Illinova will not occur prior to the effective date

of the PPA authorized by FERC.

IP Exhibit 2.3 is a copy of the document entitled "Illinois Power Will Continue to Meet its Service Obligations Under the Public Utilities Act in a Safe and Reliable Manner After the Transfer of its Fossil Generation Assets to WESCO," which was included in the notice of the transfer of the fossil generation assets to WESCO that Illinois Power filed with the Commission on April 16, 1999.

#### II. <u>ILLINOIS POWER'S TARIFFED SERVICE OBLIGATIONS</u>

- 108 8. Q. What are Illinois Power's tariffed services obligations?
- A. Under Section 16-103(a) of the Public Utilities Act ("Act"), IP must continue to offer to the retail customers in its service area those tariffed services which the Company was offering on December 16, 1997, until a service is declared "competitive" by the Commission. These existing tariffed services consist primarily of the traditional fully-bundled electric service offerings which the Company provides pursuant to Service Classifications on file with the Commission. In addition, under Section

116			16-103(c), IP must continue to offer bundled tariffed service to residential
117			and small commercial customers on a permanent basis, and must allow
118			residential and small commercial customers who have elected to switch to
119			an alternative power supplier to come back to IP's bundled tariffed service
120			offerings. The Act also places on Illinois Power the obligation to offer
121			several new tariffed services. Under Sections 16-104 and 16-108 of the
122			Act, IP is obligated to offer delivery services on a tariffed basis to eligible
123			customers in accordance with the transition schedule specified in Section
124			16-104, which commences October 1, 1999. Under Section 16-107,
125			Illinois Power must offer real-time pricing services on a tariffed basis to
126			non-residential customers commencing October 1, 1998 and to residential
127			customers commencing October 1, 2000. Finally, under Section 16-110 of
128			the Act, Illinois Power must offer to sell to non-residential delivery services
129			customers their power and energy requirements at "market price", until at
130			least the end of the period in which transition charges are paid. More
131			generally, Sections 8-101 and 8-104 of the Act require IP to provide
132			services and facilities that are adequate, reliable and safe.
133	9.	Q.	How would you summarize these service obligations in the context of the
134			transfer of Illinois Power's fossil generation assets to Illinova?

The essence of Illinois Power's tariffed service obligations is that (1) the

Company must be able to provide power and energy to those retail

customers in its service area who elect to take those services from the

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Company on a tariffed basis, and (2) the Company must be able to provide delivery services (both the transmission and distribution components) in a safe and reliable manner, which implies that the Company has sufficient generation resources to support the reliable operation of its transmission and distribution systems. Further, Illinois Power needs to maintain adequate financial strength to carry out these responsibilities.

# III. ANALYSIS OF ILLINOIS POWER'S ABILITY TO MEET ITS SERVICE OBLIGATIONS IN A SAFE AND RELIABLE MANNER

- 10. Q. How have you analyzed Illinois Power's ability to provide power and energy to those retail customers in its service area who elect to take those services from the Company on a tariffed basis, after the transfer of the fossil generation assets to Illinova?
- A. We have prepared a forecast of the Company's peak demand and annual energy requirements for the years 1999 through 2004 using a base case set of assumptions as to the amount of retail load which will switch to alternative power suppliers during this period as customer choice becomes available ("Base Forecast"). IP Exhibit 2.3 includes a description of how the Base Forecast was developed. We also prepared alternative forecasts (i) assuming all customers eligible for customer choice elect to remain tariffed service customers of IP ("Total Retention Forecast"), and (ii) assuming a higher percentage of retail customers switch to alternative suppliers than is projected in the Base Forecast ("Lowest Expected Retention Forecast"). We then compared these load requirements plus

161 reserve requirements to the generation resources that will be available to 162 Illinois Power under the PPA and from other sources. For purposes of 163 this analysis, it was assumed that Clinton Power Station ("CPS") is 164 unavailable throughout the entire period; therefore, our analysis does not 165 depend on any assumed amount of capacity and energy being supplied from 166 CPS. This analysis is described in Section V of IP Exhibit 2.3 and the 167 related tables. The analysis shows that under the Base Forecast, 39 MW of 168 reserve purchases would be required in 2000 in order to maintain a 15% 169 reserve margin above projected peak demand. No reserve purchases or 170 other new resources would be required in any of the years 2001 through 171 2004. Under the Lowest Expected Retention Forecast, Illinois Power's 172 reserve margin would exceed 15% in every year 2000 through 2004, and 173 no reserve purchases or additional resources would be required. Under the 174 Total Retention Forecast, IP's reserve margin would be below 15% in each 175 year 2000 through 2004, although available resources exceed projected 176 peak demand in every year (i.e., reserve margin is positive). However, the 177 Total Retention Forecast is an extreme scenario that is highly unlikely to 178 occur (i.e., no Illinois Power retail customers elect to switch to alternative 179 power suppliers). Section V of IP Exhibit 2.3 contains an analysis of the 180 additional resource options with short lead times that would be available in 181 the unlikely event that significantly fewer retail customers switch to 182 alternative power suppliers than is assumed in the Base Forecast.

- 183 11. Q. Why did you not discuss the Company's load and capacity situation in 184 1999 in your preceding answer?
- A. As we indicated earlier in this testimony, the PPA will be filed with FERC with a requested effective date no earlier than September 1, 1999. In fact, it is the Company's intention, if necessary approvals have been obtained, to effect the transfer of the fossil generating assets and to commence operations under the PPA on September 30, 1999, at the end of the third quarter. Therefore, the proposed transfer of the fossil generation assets would not occur until after the summer 1999 peak season.
- 192 12. Q. What generating capacity and energy will Illinois Power be entitled to receive from WESCO under the PPA?
- Section III of IP Exhibit 2.3 lists key provisions of the PPA pertaining to 194 A. 195 IP's entitlement to capacity and energy from WESCO. Under the PPA, IP 196 is entitled to the rated net dependable capacities of the fossil generating 197 units being transferred to Illinova (including the 176 MW of new 198 combustion turbine units ("CT Units") being installed at Tilton), which is 199 referred to in the PPA as "Tier 1 Capacity". The units being transferred, 200 and their net dependable capacities by month, are shown on Appendix 1 to 201 the PPA. The total Tier 1 Capacity in the month of July (assumed to be the 202 month of system peak) is 3,812 MW. Further, under the PPA, WESCO's 203 planned outage schedules for the fossil generating units are subject to IP's 204 review and comment, and IP has the right to require WESCO to postpone

or reschedule a planned outage if IP requires that the particular unit remain in service during the period in which the outage is scheduled in order to maintain the reliability of IP's transmission and distribution system or control area. In addition, WESCO cannot sell, lease, transfer or assign a generating unit to a third party unless WESCO has acquired or contracted for, from a source or provider satisfactory to IP, additional capacity for the remainder of the period through December 31, 2004 in amounts equal to or greater than the net dependable capacity of the unit to be sold, leased, assigned or transferred.

IP is also entitled under the PPA to "Tier 1 Energy" on a monthly basis in the amounts shown on Appendix 2 to the PPA. The total annual Tier 1 Energy shown on Appendix 2 is 16,235,453 MWh.

- 13. Q. How were the monthly Tier 1 Energy amounts shown on Appendix 2 to the PPA developed?
- 219 A. The Tier 1 Energy amount for each month is the average of the actual net
  220 energy delivered by the fossil generating units for the same months in the
  221 36 month period ended September 30, 1998. For example, the Tier 1
  222 Energy amount for the month of July is the average of the net energy
  223 delivered to the grid by the fossil generating units in the months of July
  224 1996, July 1997 and July 1998. The Tier 1 Energy amounts therefore
  225 incorporate the historical impact of planned and unplanned outages.
- 226 14. Q. Can Illinois Power obtain additional capacity and energy from WESCO

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- 228 Yes. First, under the PPA, IP and WESCO can enter into agreements from A. 229 time to time by which WESCO will supply additional capacity or energy 230 (referred to in the PPA as "Negotiated Tier 2" capacity and energy) to IP 231 for specified time periods. Second, IP may actually take more energy from 232 WESCO during an hour or a month than the sum of the monthly Tier 1 233 Energy and any Negotiated Tier 2 Energy. This additional energy take is referred to in the PPA as "Supplemental Tier 2 Energy." Supplemental 234 235 Tier 2 Energy is priced on an agreed basis or, if there is no agreement, on 236 the basis of WESCO's hourly purchase and sale transactions, or the 237 incremental cost of WESCO's generating units or purchases, for the 238 hour(s) in question.
- 239 15. Q. Does the PPA impose any limits on IP's ability to procure capacity and energy from sources other than WESCO?
- A. No, it does not. The PPA expressly recognizes that there are no limits on IP's right to make purchases from other sources or providers. Illinois Power can purchase capacity or energy from a third party at any time, just as it can today.
- 245 16. Q. What are Illinois Power's rights under the PPA if WESCO's available
  246 capacity is less than the sum of Tier 1 Capacity plus any Negotiated Tier 2
  247 Capacity plus any sales obligations of WESCO to third parties that are
  248 scheduled to be served from the fossil generation units?

249	A.	In such a situation, WESCO must immediately designate sufficient
250		additional capacity resources to eliminate the capacity deficiency. If
251		WESCO fails to do so, IP may take all reasonable actions to maintain the
252		balance of electric supply and electric load on the Company's system and in
253		its control area, including obtaining replacement or additional capacity and
254		energy from third parties. The PPA requires WESCO to reimburse IP for
255		the costs of obtaining replacement capacity or energy in these
256		circumstances.
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- 257 17. Q. Are generating resources needed to maintain the reliability of the transmission and distribution system?
- A. Yes, sufficient generation must be operating within a control area in order to provide voltage support that is needed in order for electricity to flow across the system and to avoid overloading certain transmission facilities.

  Further, the amount of generation which is operating within a control area can affect the transmission import capability of the control area.
- 264 18. Q. Does the PPA provide IP with access to generation resources necessary to maintain the reliability of its transmission and distribution system?
- A. Yes. First, as we have described, the PPA entitles IP to the net dependable capacities of the fossil generating units and to Tier 1 Energy equal to the recent historical production levels of the fossil generating units. Second, under the PPA, the fossil units listed in Appendix 1 will be dispatched by Illinois Power. This will enable the dispatchers to take into account the

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need to keep particular units operating for transmission reliability purposes. Third, the PPA expressly entitles IP to dispatch a generating unit out of economic dispatch order, or to direct WESCO to delay the start of a planned outage of one of the units, if IP determines that operating the unit or units is necessary to provide reactive power to IP's transmission and distribution system, to maintain the integrity of the transmission and distribution system, to fulfill a requirement of the Company's Open Access Transmission Tariff or other applicable tariff, or to fulfill a directive or requirement of NERC, MAIN, any other regional reliability council of which the Illinois Power system or control area is a member, or of an independent transmission system operator. These provisions enable Illinois Power to require the operation of any particular WESCO unit that is otherwise operable if necessary in the Company's judgment to maintain the reliability of the transmission and distribution system, either system-wide or in a more localized area.

286 19. Q. What do you conclude from your review of the PPA?

A. Under the PPA, IP is entitled to capacity and energy in amounts which, together with the other generation resources available to the Company (as described in IP Exhibit 2.3) are sufficient to enable the Company to meet its total retail peak load and energy requirements under reasonable projections of the Company's tariffed service retail load over the period 2000 through 2004. In addition, the PPA gives Illinois Power sufficient

293			rights to dispatch and control the individual generating units to enable the
294			Company to maintain the reliability of its transmission and distribution
295			system.
296	20.	Q.	Are you presenting an analysis of whether IP will maintain sufficient
297			financial strength after the transfer of the fossil generation assets to Illinova
298			to be able to meet its service obligations in a safe and reliable manner?
299		A.	Mr. Schultz's testimony covers this item. His testimony shows that Illinois
300			Power's financial condition will be better if the fossil generation assets are
301			transferred to Illinova than if they are not.
302 303			IV. WESCO'S ABILITY TO PERFORM ITS OBLIGATIONS UNDER THE POWER PURCHASE AGREEMENT
304	21.	Q.	Will WESCO have the capabilities needed to be able to carry out its
305			obligations to Illinois Power under the PPA?
306		A.	Yes, it will. Mr. Dreyer's testimony contains a detailed discussion of
307			WESCO's organization, management, capitalization and financing, and
308			employee and other resources that will enable WESCO to operate as a
309			viable stand-alone business and to reliably perform its obligations under the
310			PPA. This section of our testimony will identify certain other aspects of
311			WESCO's organization and operations that provide additional assurances
312			in this area.
313	22.	Q.	What fuel supply resources will WESCO have at the outset of its
314			operations?

315 A. The existing fuel inventories at each fossil power station are included in the 316 assets being transferred to Illinova and ultimately to WESCO. The values 317 of these inventories at December 31, 1998 are shown on IP Exhibit 2.4. In 318 addition, all existing fuel supply contracts in effect as of the date of the 319 asset transfer will be assigned by IP to WESCO. At present IP has in place 320 a base level of medium and long-term fossil fuel contracts which are 321 supplemented by market purchases to provide sufficient fuel for operation 322 of the fossil generating units. The transfer of the fossil fuel inventories and 323 the assignment of the existing fuel supply contracts will insure that 324 WESCO has sufficient, secure fuel supplies to support its operations at the 325 outset.

326 23. Q. Will WESCO have the capability to procure future fuel supplies?

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Yes. The IP personnel who procure fossil fuel will become employees of WESCO. This will insure that WESCO will have qualified in-house fossil fuel procurement capabilities. For those units which burn natural gas, WESCO will purchase gas from third party gas suppliers or from IP under the Best Efforts Gas Service provisions of Service Classification ("SC") 76, and will arrange for gas transportation to those power plants under the terms of IP's transportation rate, SC 76. These arrangements are the same as those used by Illinois Power today to purchase and transport gas for generation fuel purposes.

24. Q. Will WESCO have sufficient sulfur dioxide emission allowances to

operate the fossil generating units?

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Q.

A.

A. Yes. Illinois Power's entire inventory of sulfur dioxide emission allowances ("EA") will be included in the assets transferred to Illinova and ultimately to WESCO. Under the Clean Air Act Amendments of 1990, EA are issued each year by the United States Environmental Protection Agency ("USEPA") on generating unit-specific bases, so after the formation of WESCO future issuances of EA will be allocated to WESCO, not to IP. WESCO will also have the in-house capability to purchase additional EA on the open market or in the periodic USEPA auctions. We should also note that Baldwin and Hennepin Power Stations will be converted to the capability to burn low sulfur coal by the first quarter of 2000.

Will WESCO have the capabilities to procure operating materials and supplies, to operate and maintain the fossil generating units and to procure and manage the other products and services needed for other purposes such as maintenance services during outages and engineering and construction services needed to perform capital improvement or rehabilitation projects on the units?

Yes. The entire inventory of operating materials and supplies at each fossil generating station will be included in the assets transferred to Illinova and ultimately to WESCO. The values of these inventories at December 31, 1998 are shown on IP Exhibit 2.5. At the outset of its operations, WESCO will procure additional operating materials and supplies by using the

services of IP procurement personnel pursuant to the interim services and facilities agreement between IP and WESCO described by Mr. Dreyer, or pursuant to the new Services and Facilities Agreement between and among Illinova and its subsidiaries when that agreement is approved by the Commission in Docket 99-0114. In the future, WESCO may develop in-house capabilities to perform some or all of these procurement functions. Further, the Illinois Power employees at each power plant currently involved in operation and maintenance activities, as well as the related support and supervisory personnel for these activities at IP's Fossil Business Center in Decatur and the Power Plant Services personnel in Swansea and Bloomington, will become WESCO employees. These personnel are also currently responsible as IP employees, and will be responsible as WESCO employees, for procuring outside services such as maintenance, engineering and construction services, for planning and managing outages, and for identifying, evaluating the need for and implementing capital improvement and rehabilitation projects at the fossil units. What insurance will WESCO maintain on the fossil generating units? The PPA requires WESCO to maintain, at a minimum, property insurance, boiler and machinery insurance and liability insurance in the amounts shown

380 27. Q. Does this conclude your prepared direct testimony?

on Appendix 4 to the PPA.

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A. Yes, it does.